

# SOVEREIGNS VERSUS BANKS

## CREDIT, CRISES, AND CONSEQUENCES

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*The views expressed herein are solely the responsibility of the authors and should not be interpreted as reflecting the views of the Federal Reserve Bank of San Francisco or the Board of Governors of the Federal Reserve System.*

# What we do

Based on the near universe of advanced economies' business cycles in the modern era, in this paper we:

- Examine the co-evolution of public debt and private credit in a new dataset for 17 countries since 1870
- Ask whether one (or both) of these stocks of liabilities is a harbinger of financial crises
- Quantify the effects in recessions of private and public debt overhang and their interaction

## How we do it

- Begin by characterizing salient features of our new private credit and public debt data
- Evaluate the ability of private credit and public debt to predict financial crisis events using novel methods for binary classifiers
- Use local projections and saturated regression control methods to measure the recession/recovery path of economies as a function of private/public overhang semiparametrically

## What we find

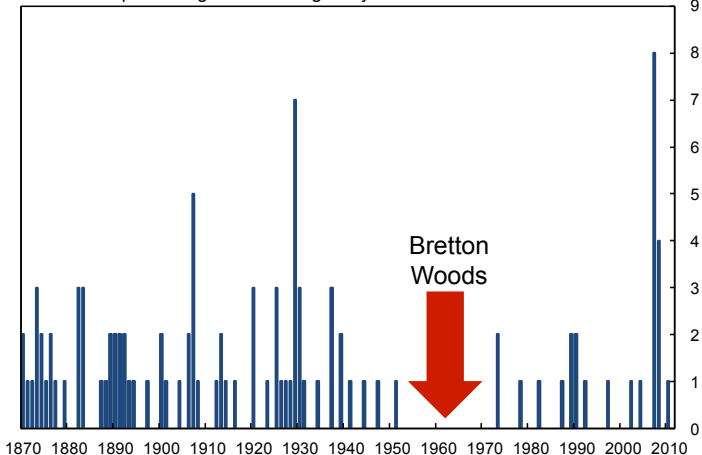
- Total economy debt levels have risen strongly, but mainly through the private sector
- Private credit booms, not public debt booms, are the best predictor of financial crises
- Private debt overhangs are a problem: more credit intensive booms tend to be followed by deeper recessions and slower recoveries
- High levels of public debt do not matter in normal recessions, but play an important role in financial crisis recessions (fiscal space limited)

# Financial crises return... Why? With what effects?

## Financial Crises

Countries experiencing a crisis in a given year

Out of 17



# Two narratives about debt and crises

- 1 Dangers of private sector credit booms:
  - Solvency/liquidity risk for households/intermediaries
  - Bursting of private debt boom in US, Spain, UK
- 2 Dangers of excessive public borrowing:
  - Doubts on sovereign debt undermine banks: “doom loop”
  - Arguably the story in Greece, Italy, Portugal

*Which debts should we worry about as causes of crises?*

# Two narratives about debt overhang

## 1 Private sector debt overhang

- Household debt overhang: Mian/Sufi (2009, 2011)
- Balance sheet recessions: Koo (2008); Eggertsson/Krugman (2012)

## 2 Public sector debt overhang

- Drag from high public debt: Reinhart/Rogoff (2009, 2010); Checherita/Rother (2010); Kumar/Woo (2010)

*Which debts should we worry about as causes of post-crisis drag on growth?*

# Big questions

- Broadly, what are the macroeconomic consequences of private and public leveraging and deleveraging?
- What then are the implications for policy?
  - Macro-prudential regulation? Fiscal rules? Both?
- Economic history has a lot to offer with “rare events”
  - The return of large  $T$ : Reinhart/Rogoff on public debt and economic performance (TTID etc.)
  - Our new focus is private credit: Schularick/Taylor (AER); Jordà/Schularick/Taylor (IMF, JMCB)



## MAJOR TRENDS IN THE DATA

## Our data

- **17 countries:** Belgium, Canada, Australia, Denmark, Finland, France, Germany, Italy, Japan, Netherlands, Norway, Portugal, Spain, Sweden, Switzerland, U.K., U.S.
- **Variables:** private and public debt, nominal GDP, real GDP per capita, investment/GDP, CA/GDP, CPI inflation, short- and long-term interest rates
- **Recession and Crisis Dates:** Bry and Boschan (1971) for recessions. Jordà, Schularick, and Taylor (2012) for normal versus financial recessions and crisis dates

## Five stylized facts

- 1 Expansions have become longer lasting

| Pre-WWI | Interwar | Bretton Woods | Post-BW |
|---------|----------|---------------|---------|
| 3 yrs   | 4 yrs    | 6 yrs         | 10 yrs  |

- 2 The annual rate of growth of expansions has declined

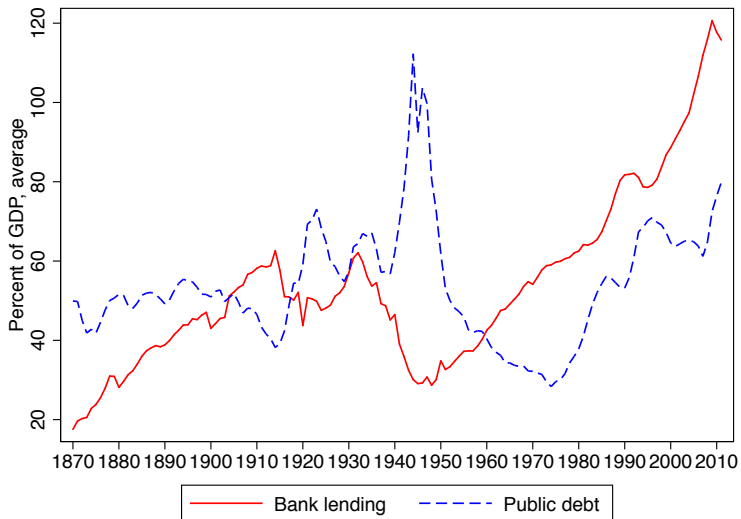
| Pre-WWI | Interwar | Bretton Woods | Post-BW |
|---------|----------|---------------|---------|
| 3.6%    | 5.2%     | 4.3%          | 2.7%    |

- 3 Private credit pro-cyclical (expansions +, recessions -)

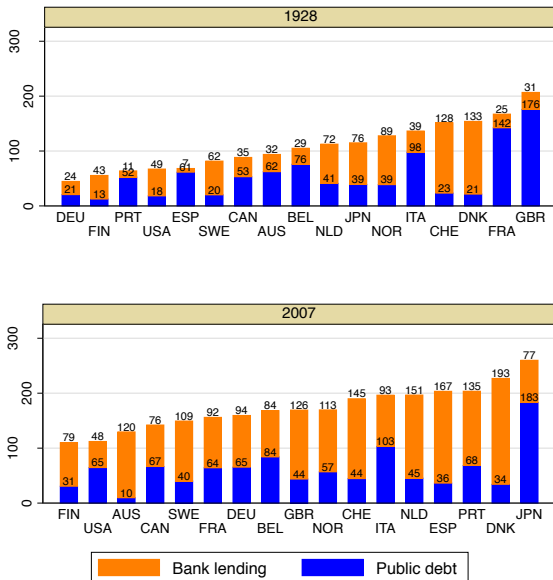
- 4 Public debt counter-cyclical (expansions -, recessions +)

- 5 After no trend 1900–70, both private credit and public debt have grown, at a combined 9 p.p.y. (pct. pt. / year) since 1970s, and cyclicalitv gave way to upward trends. Unprecedented in history

# Public debt versus private credit



# Sovereigns v. banks: Total liabilities then and now



## DEBT AND FINANCIAL CRISES

# Business cycle chronology

## Examples of business cycle peaks

Total = 269; N = 206; F = 63 (all, including wartime periods)

|     |   |      |      |      |      |      |      |      |      |      |      |      |
|-----|---|------|------|------|------|------|------|------|------|------|------|------|
| CAN | N | 1871 | 1877 | 1882 | 1884 | 1888 | 1891 | 1894 | 1903 | 1913 | 1917 | 1928 |
|     |   | 1944 | 1947 | 1953 | 1956 | 1981 | 1989 |      |      |      |      |      |
|     | F | 1874 | 1907 |      |      |      |      |      |      |      |      |      |
| CHE | N | 1875 | 1880 | 1886 | 1890 | 1893 | 1899 | 1902 | 1906 | 1912 | 1916 | 1920 |
|     |   | 1933 | 1939 | 1947 | 1951 | 1957 | 1974 | 1981 | 1994 | 2001 |      |      |
|     | F | 1871 | 1929 | 1990 |      |      |      |      |      |      |      |      |
| DEU | N | 1879 | 1898 | 1905 | 1913 | 1922 | 1943 | 1966 | 1974 | 1980 | 1992 | 2001 |
|     | F | 1875 | 1890 | 1908 | 1928 |      |      |      |      |      |      |      |
| DNK | N | 1870 | 1880 | 1887 | 1911 | 1914 | 1916 | 1923 | 1939 | 1944 | 1950 | 1962 |
|     |   | 1973 | 1979 | 1992 |      |      |      |      |      |      |      |      |
|     | F | 1872 | 1876 | 1883 | 1920 | 1931 | 1987 |      |      |      |      |      |
| ESP | N | 1873 | 1877 | 1892 | 1894 | 1901 | 1909 | 1911 | 1916 | 1927 | 1932 | 1935 |
|     |   | 1940 | 1944 | 1947 | 1952 | 1958 | 1974 | 1980 | 1992 |      |      |      |
|     | F | 1883 | 1889 | 1913 | 1925 | 1929 | 1978 |      |      |      |      |      |
| FIN | N | 1870 | 1883 | 1890 | 1898 | 1907 | 1913 | 1916 | 1938 | 1941 | 1943 | 1952 |
|     |   | 1957 | 1975 |      |      |      |      |      |      |      |      |      |
|     | F | 1876 | 1900 | 1929 | 1989 |      |      |      |      |      |      |      |

- Peaks of *real GDP per capita* from Bry-Boschan algorithm
- Financial recession  $F = 1 \iff$  fin. crisis within  $\pm 2$  years
- Normal recession  $N = 1$  otherwise

# Predicting financial crises

- Is private or public borrowing the greater risk to financial stability?
- Model the log-odds ratio of a financial crisis using panel logit with country fixed effects:

$$\log \frac{P[S_{it} = 1|X_{it}]}{P[S_{it} = 0|X_{it}]} = \beta_{0i} + \beta_1 X_{it} + e_{it}$$

- 5-yr moving averages: parsimonious summary of medium-term fluctuations and interactions
- Binary classification and predictive ability tests



# Private credit predicts financial crises

| Classifier logit model                                                      | (1)                | (2)             | (3)                | (4)                | (5)             |
|-----------------------------------------------------------------------------|--------------------|-----------------|--------------------|--------------------|-----------------|
| Change in private credit/GDP<br>(5-year moving average)                     | 21.79***<br>(5.39) |                 | 21.34***<br>(5.44) | 26.63**<br>(13.00) |                 |
| Change in public debt/GDP<br>(5-year moving average)                        |                    | -2.83<br>(1.88) | -3.17<br>(3.68)    |                    | -4.21<br>(3.29) |
| Lagged level of private credit/GDP                                          |                    |                 |                    | -0.03<br>(0.63)    |                 |
| Lagged level of public debt/GDP                                             |                    |                 |                    |                    | -0.03<br>(0.29) |
| (Lagged level of private credit/GDP)<br>× (Lagged level of public debt/GDP) |                    |                 |                    | -3.63<br>(9.34)    | 0.45<br>(3.02)  |
| Observations                                                                | 1901               | 1983            | 1805               | 1895               | 1850            |
| Area under the curve (AUC)                                                  | 0.68<br>(0.03)     | 0.61<br>(0.03)  | 0.68<br>(0.03)     | 0.68<br>(0.03)     | 0.61<br>(0.03)  |

- Public debt does not predict crises, private credit does...
- ...but let's not kid ourselves, crises are difficult to predict

## Not all cycles are created equal

| Full sample                   | All Recessions |        | Financial Recessions |        | Normal Recessions |        |
|-------------------------------|----------------|--------|----------------------|--------|-------------------|--------|
| Financial recession indicator | 0.23           |        | 1                    |        | 0                 |        |
| Observations                  | 269            |        | 63                   |        | 206               |        |
| Normal recession indicator    | 0.77           |        | 0                    |        | 1                 |        |
| Observations                  | 269            |        | 63                   |        | 206               |        |
| Change in private credit/GDP  | 0.70           | (2.26) | 1.73                 | (2.35) | 0.41              | (2.15) |
| Observations                  | 198            |        | 44                   |        | 154               |        |
| Change in public debt/GDP     | -0.76          | (6.06) | -0.13                | (3.65) | -0.95             | (6.62) |
| Observations                  | 218            |        | 51                   |        | 167               |        |
| Public debt level/GDP         | 0.51           | (0.36) | 0.50                 | (0.34) | 0.51              | (0.37) |
| Observations                  | 247            |        | 58                   |        | 189               |        |

- Private credit grows much faster in expansions that end in financial crisis.... Consistent with crisis prediction story

## DEBT BOOMS AND OVERHANGS: PUBLIC AND PRIVATE

# Debt hangovers

- On the private side, arguments over whether deleveraging after credit booms may weigh on aggregate demand
  - Koo (2008); Mian and Sufi (2012); Krugman and Eggertsson (2012): balance sheet repair after asset price collapse or tightening of borrowing limits
- On the public side, arguments over whether high levels of public debt may slow down growth
  - Reinhart et al. (2012): Studied 26 episodes where public debt to GDP ratio exceeded 90% and found that these episodes were associated with growth slowdown

# Empirical challenge

- Can we disentangle these issues based on our near universe of modern business cycle data?
- We think so:
  - Consider a county  $i$  coming out of a business cycle expansion  $p$  and entering a recession at time  $t(p)$
  - Examine when private credit grows above country-specific historical average in the expansion:  $(x_{i,t(p)} - \bar{x}_i)_{\text{credit}}$
  - Examine when debt to GDP level is above/below/at historical average at start of the recession:  $(x_{i,t(p)} - \bar{x}_i)_{\text{debt}}$
  - Examine the possible interaction terms
  - Do these change the expected path of the economy through recession and recovery  $(y_{t(p)}, \dots, y_{t(p)+h})$ ?

# Empirical strategy

- Examine **outcomes** over time
- Use a **saturated regression control** strategy: condition on broad range of lagged macro variables that may both relate to the shape of the recovery and to the size of the overhang
- Use **semiparametric** approach for added flexibility and to examine nonlinearities easily
- To do all this use methods of **local projections** (Jordà 2005)

# Panel local projections: Average effect of the overhang

Paths in **normal** versus **financial** recessions and **experiments**

$$\begin{aligned} \underbrace{\Delta_h y_{it(p)+h}^k}_{\text{outcome}} &= \underbrace{\theta_N^k d_{it(p)}^N + \theta_F^k d_{it(p)}^F}_{\text{average conditional paths}} \\ &+ \underbrace{\beta_{h,N}^k d_{it(p)}^N (x_{it(p)} - \bar{x}_i) + \beta_{h,F}^k d_{it(p)}^F (x_{it(p)} - \bar{x}_i)}_{\text{effect of the overhang}} \\ &+ \underbrace{\sum_{l=0}^L \Gamma_{h,l}^k Y_{it(p)-l}}_{\text{controls (demeaned)}} + \underbrace{\alpha_i^k}_{\text{fixed effects (demeaned)}} + \underbrace{u_{h,it(p)}^k}_{\text{error term}} \end{aligned}$$

where  $\underbrace{k = 1, \dots, K}_{\text{variables}}$     $\underbrace{h = 1, \dots, H}_{\text{horizons}}$     $\underbrace{l = 1, \dots, L}_{\text{lags}}$     $\underbrace{p = 1, \dots, P}_{\text{recessions}}$

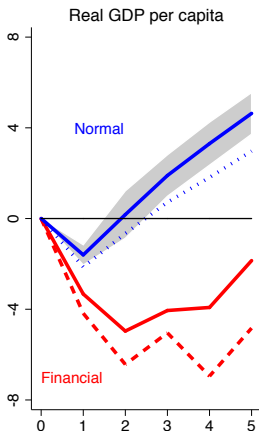
## Three steps

- 1 **First**, examine how the overhang of a private credit boom changes the expected path of the economy
- 2 **Second**, study the overhang effects of high levels of public debt on the path
- 3 **Third**, look at the combination of the two

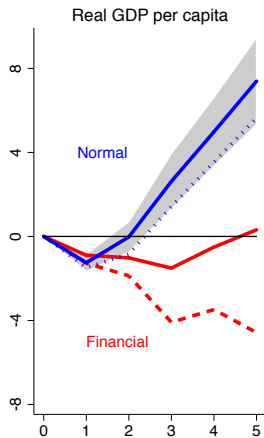
**Controls:** lags of output, investment, lending, prices, interest rates, public debt



# Private credit overhang: “credit bites back”



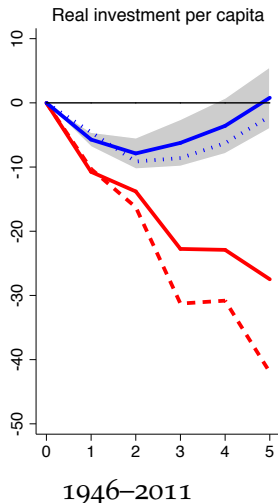
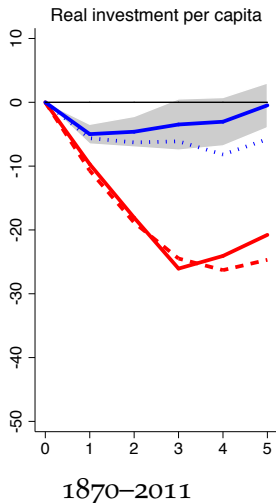
1870–2011



1946–2011

The dotted line is when private credit during the expansion grew at the mean + 1 sd

## Private credit overhang: “credit bites back” (2)

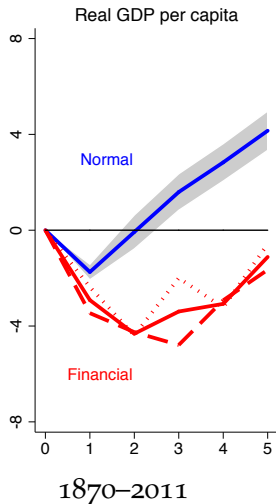
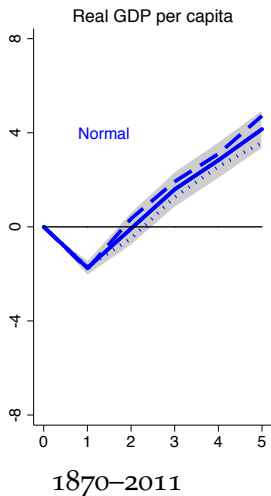


The dotted line is when private credit during the expansion grew at the mean + 1 sd

## Next step: public debt overhang

- Reinhart, Reinhart, and Rogoff (2012): high public debt level associated with lower growth
- How does the expected recovery path of the economy change if government debt is at 15/50/85% of GDP? (where 50% is about the historical mean)

# Crisis recessions and public debt overhang

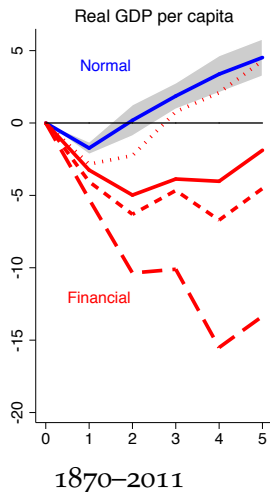
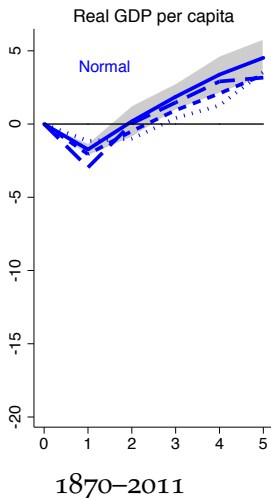


The dotted/solid/dashed line is when public debt at 15/50/85%

# Public credit AND private debt overhang

- The third and last step — let's combine things:
  - Consider how responses are modulated by the level of public debt at the start of the recession
  - AND condition on the annual change in private credit during in the prior expansion
- Complicated interaction structure, but can be estimated in same way with fixed effects panel

# Fiscal space important after private credit booms



The dotted/shortdash/longdash line is when public debt is at 15/50/85% and private credit at mean + 1 sd

## Main conclusions

- 1 In advanced economies, financial stability risks typically originate in the private sector.  
**To understand the driving forces of financial crises, one has to study private borrowing and its problems**
- 2 Private credit booms in the expansion phase adversely affect the post-recession path of output.  
**Private credit overhang is a regular phenomenon of the modern business cycle**
- 3 High levels of public debt can matter for the path of economies out of recessions, confirming the results of Reinhart et al.  
**Yet significant negative effects of high public debt arise only after financial crises and seem to make little difference in normal times**